

from Plutarch's "Lives," Homer's "The Iliad" and "The Odyssey," or a Shakespearean play has taken a backseat to video games and Hollywood movies.

I challenge all of us to set higher standards in our reading and writing skills, and to help our young people do the same. Put down the remote control and pick up a good book. Write a poem for a friend on her birthday. Poetry is a wonderful gift—such heartfelt thoughts on paper tend to last much longer than a piece of clothing exhibiting the latest fashion trend. Embrace the English language and take pride in each word that you place on paper—after all, your writing is a reflection of you.

I yield the floor.

CBO COST ESTIMATE FOR S. 1377

Mr. MURKOWSKI. Mr. President, at the time Senate Report No. 106-177 was filed to accompany S. 1377, the Congressional Budget Office report was not available. I ask unanimous consent that the report which is now available be printed in the CONGRESSIONAL RECORD for the information of the Senate.

There being no objection, the report was ordered to be printed in the RECORD, as follows:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, October 6, 1999.

Hon. FRANK H. MURKOWSKI,
Chairman, Committee on Energy and Natural Resources, U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for S. 1377, a bill to amend the Central Utah Project Completion Act regarding the use of funds for water development for the Bonneville Unit, and for other purposes.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Mark Hadley, who can be reached at 226-2860.

Sincerely,

BARRY B. ANDERSON
(For Dan L. Crippen, Director).

Enclosure.

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE, OCTOBER 6, 1999

S. 1377: A BILL TO AMEND THE CENTRAL UTAH PROJECT COMPLETION ACT REGARDING THE USE OF FUNDS FOR WATER DEVELOPMENT FOR THE BONNEVILLE UNIT, AND FOR OTHER PURPOSES

(As ordered reported by the Senate Committee on Energy and Natural Resources on September 22, 1999)

CBO estimates that enacting S. 1377 would have no impact on the federal budget. The bill would not affect direct spending or receipts; therefore, pay-as-you-go procedures would not apply. The bill contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act and would have no significant impact on the budgets of state, local, or tribal governments.

S. 1377 would authorize the appropriation of up to \$60 million for the Secretary of the

Interior to acquire water rights for instream flows and to complete certain other projects, if such funds are not needed for the projects currently authorized by the Central Utah Project Completion Act. Based on information from the Department of the Interior, CBO expects that the department will use all available funds for purposes authorized under current law, assuming appropriation of such amounts. Thus, the bill would neither affect funds already appropriated nor increase the total amount of funds authorized to be appropriated for the Central Utah Project.

The CBO staff contact is Mark Hadley, who can be reached at 226-2860. This estimate was approved by Peter H. Fontaine, Deputy Assistant Director for Budget Analysis.

CBO COST ESTIMATE FOR S. 986

Mr. MURKOWSKI. Mr. President, at the time Senate Report No. 106-173 was filed to accompany S. 986 the Congressional Budget Office report was not available. I ask unanimous consent that the report which is now available be printed in the CONGRESSIONAL RECORD for the information of the Senate.

There being no objection, the report was ordered to be printed in the RECORD, as follows:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, October 18, 1999.

Hon. FRANK H. MURKOWSKI,
Chairman, Committee on Energy and Natural Resources, U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for S. 986, the Griffith Project Prepayment and Conveyance Act.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contacts are Megan Carroll (for federal costs), who can be reached at 226-2860, and Marjorie Miller (for the state and local impact), who can be reached at 225-3220.

Sincerely,

BARRY B. ANDERSON
(For Dan L. Crippen, Director).

Enclosure.

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE, OCTOBER 18, 1999

S. 986: GRIFFITH PROJECT PREPAYMENT AND CONVEYANCE ACT

(As reported by the Senate Committee on Energy and Natural Resources on October 6, 1999)

SUMMARY

S. 986 would direct the Secretary of the Interior, acting through the Bureau of Reclamation (Bureau) to convey the Robert B. Griffith Water Project (Griffith Project) to the Southern Nevada Water Authority (SNWA). The transfer would occur after the SNWA pays about \$121 million to the Bureau to meet its outstanding obligations under an existing repayment contract with the federal government. A substantial portion of the Griffith Project is located on federal land administered by the National Park Service (NPS) and the Bureau of Land Management. Under S. 986, the SNWA would retain rights-of-way across this federal land at no cost.

CBO estimates that enacting S. 986 would yield a net increase in asset sale receipts of

\$112 million in 2000, but that this near-term cash savings would be offset on a present value basis by the loss of other offsetting receipts over the 2001-2033 period. Because the bill would affect direct spending, pay-as-you-go procedures would apply. CBO also estimates that implementing S. 986 could cost up to \$50,000 a year in appropriated funds over the 2001-2004 period. S. 986 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA). The project conveyance, and any costs associated with it, would be voluntary on the part of the SNWA. The bill would impose no costs on any other state, local, or tribal governments.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of S. 986 is shown in the following table. The costs of this legislation fall within budget function 300 (natural resources and environment).

	By fiscal year, in millions of dollars				
	2000	2001	2002	2003	2004
CHANGES IN DIRECT SPENDING ¹					
Estimated Budget Authority	-112	9	9	9	9
Estimated Outlays	-112	9	9	9	9

¹ S. 986 also would authorize additional spending, subject to appropriation, of up to \$50,000 a year over the 2001-2004 period.

BASIS OF ESTIMATE

For this estimate, we assume that S. 986 will be enacted early in fiscal year 2000. Based on information from the SNWA and the Bureau, CBO expects that the authority will make the prepayment during fiscal year 2000, and that the formal project conveyance will be completed during fiscal year 2001.

Direct Spending. S. 986 would direct the Secretary of the Interior to sell the Griffith Project to the SNWA, in exchange for a one-time payment of about \$121 million. The sales price would be adjusted to reflect any additional payments made by SNWA before the project transfer is completed. CBO expects the prepayment to occur during fiscal year 2000 and estimates that those receipts would be offset by the loss of currently scheduled repayments of about \$9 million a year between 2000 and 2022 and \$6 million a year between 2023 and 2033.

Spending Subject to Appropriation. Presently, the SNWA bears the full cost of operating and maintaining the Griffith Project. In addition, pursuant to an agreement with the Bureau, the SNWA will absorb all administrative costs associated with the conveyance. Thus, implementing this provision would not affect discretionary spending. The NPS currently collects about \$50,000 a year from the SNWA to offset the costs of administering and monitoring rights-of-way within the Lake Mead National Recreation Area. Under S. 986, the SNWA would maintain rights-of-way across these federal lands at no cost after the conveyance is completed. CBO estimates that implementing this provision would require a net increase in amounts appropriated to the NPS of about \$50,000 annually to continue administrative activities related to monitoring these rights-of-way.

PAY-AS-YOU-GO CONSIDERATIONS

The Balanced Budget and Emergency Deficit Control Act sets up pay-as-you-go procedures for legislation affecting direct spending or receipts. The net changes in outlays that are subject to pay-as-you-go procedures are shown in the following table. For the purposes of enforcing pay-as-you-go procedures, only the effects in the budget year and the succeeding four years are counted.

	By fiscal year, in millions of dollars									
	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
Changes in outlays	-112	9	9	9	9	9	9	9	9	9
Changes in receipts	Not applicable									

Under the Balanced Budget Act, proceeds from nonroutine asset sales (sales that are not authorized under current law) may be counted for pay-as-you-go purposes only if the sale would entail no financial cost to the government. Based on information provided by the bureau, CBO estimates that the sale of the Griffith Project as specified in S. 986 would result in a net savings to the government, and therefore, the proceeds would count for pay-as-you-go purposes.

ESTIMATED IMPACT ON STATE, LOCAL, AND TRIBAL GOVERNMENTS

S. 986 contains no intergovernmental mandates as defined in UMRA. In order to receive title to the Griffith project, the bill would require the SNWA to assume all costs associated with the project and to prepay their outstanding liability to the federal government. The conveyance would be voluntary on the part of the authority, however, and these costs would be accepted by it on that basis. Further, the authority is already responsible for all costs of operating and maintaining the facility. The bill would impose no costs on any other state, local, or tribal governments.

ESTIMATED IMPACT ON THE PRIVATE-SECTOR

This bill contains no new private-sector mandates as defined in UMRA.

Estimated prepared by: Federal Costs: Megan Carroll (226-2860). Impact on State, Local, and Tribal Governments: Marjorie Miller (225-3220).

Estimate approved by: Peter H. Fontaine, Deputy Assistant Director for Budget Analysis.

CBO COST ESTIMATE FOR S. 1211

Mr. MURKOWSKI. Mr. President, at the time Senate Report No. 106-175 was filed to accompany S. 1211, the Congressional Budget Office report was not available. I ask unanimous consent that the report which is now available be printed in the CONGRESSIONAL RECORD for the information of the Senate.

There being no objection, the report was ordered to be printed in the RECORD, as follows:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, October 5, 1999.

Hon. FRANK H. MURKOWSKI,
Chairman, Committee on Energy and Natural Resources, U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for S. 1211, a bill to amend the Colorado River Basin Salinity Control Act to authorize additional measures to carry out the control of salinity upstream of Imperial Dam in a cost-effective manner.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contacts are Mark Grabowicz (for federal costs), who can be reached at 226-2860, and Marjorie Miller (for the state and local impact), who can be reached at 225-3220.

Sincerely,

BARRY B. ANDERSON
(For Dan L. Crippen, Director).

Enclosure.
CONGRESSIONAL BUDGET OFFICE COST ESTIMATE, OCTOBER 5, 1999

S. 1211: A BILL TO AMEND THE COLORADO RIVER BASIN SALINITY CONTROL ACT TO AUTHORIZE ADDITIONAL MEASURES TO CARRY OUT THE CONTROL OF SALINITY UPSTREAM OF IMPERIAL DAM IN A COST-EFFECTIVE MANNER

(As ordered reported by the Senate Committee on Energy and Natural Resources on September 22, 1999)

SUMMARY

S. 1211 would authorize the appropriation of \$175 million for a program to control the salinity of the Colorado River upstream of the Imperial Dam. Under current law the Congress has authorized the appropriation of \$75 million for this activity. The bill would direct the Secretary of the Interior to prepare a report by June 30, 2000, on the status of the comprehensive program for minimizing salt contributions to the Colorado River.

Assuming appropriation of the necessary amounts, CBO estimates that implementing S. 1211 would result in additional discretionary spending of about \$6 million over the 2000-2004 period. Enacting this legislation would not affect direct spending or receipts, so pay-as-you-go procedures would not apply. S. 1211 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA). State and local governments might incur some costs to match the federal funds authorized by this bill, but these costs would be voluntary.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of S. 1211 is shown in the following table. Of the \$75 million authorized under current law about \$36 million has been appropriated through fiscal year 2000. Assuming that annual appropriations for this program continue near the 2000 level of \$12 million as anticipated by the Department of the Interior, the balance of the \$75 million authorization would not be exceeded until fiscal year 2004. Thus, CBO estimates that the additional \$100 million authorized by S. 1211 would be appropriated in 2004 and in the following years. We estimate that the report required by the bill would cost less than \$500,000 in fiscal year 2000. The costs of this legislation fall within budget function 300 (natural resources and environment).

	By fiscal year, in millions of dollars				
	2000	2001	2002	2003	2004
Spending subject to appropriation					
Spending Under Current Law:					
Budget Authority/Estimated					
Authorization Level ¹	12	12	12	12	2
Estimated Outlays	12	12	12	12	6
Proposed Changes:					
Estimated Authorization Level	2	0	0	0	10
Estimated Outlays	2	0	0	0	6
Spending Under S. 1211:					
Estimated Authorization Level ¹	12	12	12	12	12
Estimated Outlays	12	12	12	12	12

¹ The 2000 level is the amount appropriated for the Colorado River salinity control program for that year. The estimated levels for fiscal years 2001 through 2004 represent the use of the remaining authorization under current law.

² Less than \$500,000.
Pay-as-you-go considerations: None.

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

S. 1211 contains no intergovernmental or private-sector mandates as defined in UMRA. State and local governments might incur some costs to match the federal funds authorized by this bill, but these costs would be voluntary.

Estimate prepared by: Federal Costs: Mark Grabowicz (226-2860). Impact on State, Local, and Tribal Governments: Marjorie Miller (225-3220).

Estimate approved by: Peter H. Fontaine, Deputy Assistant Director for Budget Analysis.

OPPOSITION TO FRAMEWORKS LANGUAGE IN CONFERENCE REPORT TO H.R. 2670

Mr. AKAKA. Mr. President, I rise today in opposition to a provision in the Commerce, Justice, State and the Judiciary conference report, which Congress passed a few days ago, and which the President vetoed yesterday. As the ranking member of the Senate Subcommittee on Proliferation, International Security, and Federal Services, with jurisdiction over the census, I am disappointed the conference report requires that decennial census activities be appropriated by specific program components, known as frameworks.

Appropriating by framework for the decennial census has never been done before and would cause serious management problems for Census 2000. According to Census Director Kenneth Prewitt, such a change in funding practices would come at the same time that Census 2000 activities are at their highest. Past congressional direction on the allocation of funds by framework has been in report language, which afforded Congress the ability to guide spending without hamstringing operational management of the census.

Director Prewitt noted in a letter to the Chairman of the House Subcommittee on the Census, "Congressional approval in the form of a reprogramming would be required for any movement of funds between decennial program components." This would necessitate obtaining clearance by the Department of Commerce and the Office of Management and Budget, as well seeking congressional approval. The Senate version of H.R. 2670 did not include this onerous provision, which will seriously impede the Census Bureau from shifting needed funds in a timely manner. "A decennial census is, by its nature, an unpredictable exercise. Decisions must be made quickly and frequently adjusted to adapt to ever-changing conditions in the field," Director Prewitt said.